

2012-2013 ANNUAL REPORT ON PARLIAMENTARY ASSOCIATIONS' ACTIVITIES AND EXPENDITURES

International and Interparliamentary Affairs

October 2013 (*Ce rapport est également disponible en français*)

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INTRODUCTION

Canada's international parliamentary relations are carried out, in part, through parliamentary associations and interparliamentary groups. Though their activities and objectives may be varied, the associations of the Parliament of Canada share similar characteristics:

- they promote the country's interests abroad on a continuing basis;
- operate on multilateral and bilateral levels;
- are composed of members of the Senate and of the House of Commons; and
- association members meet at annual general meetings where they elect executive committees, as well
 as at other meetings to coordinate and direct activities with their bilateral counterparts or with the
 international secretariats of the multilateral organizations to which they belong.

There are also four unfunded interparliamentary groups which have been recognized by the Parliament of Canada which also help promote bilateral relations with the specific country to which they are related.

The Joint Interparliamentary Council (JIC) is responsible for determining all budgetary and administrative matters relating to parliamentary associations. Specifically, the Council determines the level of funding to be distributed to each association within the limits of the total allotments approved by the Senate Standing Committee on Internal Economy, Budgets and Administration and the House of Commons Board of Internal Economy. In addition, the JIC is also responsible for setting the overall general policy direction for parliamentary associations as well as coordination of related activities and operating policies to ensure effective, efficient, consistent and coherent support for interparliamentary activities while also promoting the best interests of Parliament in the area of interparliamentary relations.

During 2012-2013, parliamentary associations adjusted to an 11.3% reduction in the size of the envelope available to the JIC, though total spending remained largely consistent with previous years. Prior to the beginning of the fiscal year, the JIC implemented a number of policies aimed at reducing the cost of association activities, in addition to encouraging the establishment of clearer objectives for association activities as well as greater collaboration between associations and other groups involved in parliamentary diplomacy.

In October 2012, the Parliament of Canada hosted the 127th Assembly of the Inter-Parliamentary Union (IPU) in Québec City. The hosting of this conference was agreed to by the internal economy committees of both the Senate and the House based on a recommendation from the JIC. It was the largest parliamentary conference ever hosted by Canada and saw some 1,300 parliamentary delegates from 129 countries gather to discuss various issues related to the Assembly overall theme of the challenges of citizenship, identity and linguistic and cultural diversity in a globalized world.

While the International and Interparliamentary Affairs Directorate (IIA) works on behalf of Parliamentarians from both Chambers in supporting parliamentary associations, it also provides support to the exchange programs of both Speakers, as well as ongoing protocol and parliamentary conference support for official international and interparliamentary activities for the Parliament of Canada. It is important to highlight again that the sole focus of this report is on those areas under the jurisdiction of the JIC, which is to say primarily, parliamentary associations and their activities. Also, as with the previous annual reports prepared by IIA, the intention is to provide the JIC with a high level, quantitative summary of the activities of parliamentary associations.

For further information, please contact International and Interparliamentary Affairs, at 613-943-5959.

LIST OF PARLIAMENTARY ASSOCIATIONS AND INTERPARLIAMENTARY GROUPS

As of March 31st, 2013 there are 12 associations, plus the Canadian Group of the OSCE which falls under Canada-Europe, which receive funding from Parliament and fall under the administrative authority of the JIC. The last group to be officially recognised by the JIC as a parliamentary association was Canada-Africa in 2003.

Associations (12 + OSCE)	Geographical Region
Multilateral Associations (7 + OSCE)	
<u>Canada-Africa Parliamentary Association</u>	Africa
 <u>Canada-Europe Parliamentary Association</u> 	Europe
 Canadian Delegation to the Organization for Security and Co- 	
operation in Europe Parliamentary Assembly (OSCE PA)	
 Canadian Branch of the Assemblée parlementaire de la 	Global
Francophonie (APF)	
<u>Canadian Branch of the Commonwealth Parliamentary Association</u>	Global
(CPA)	
<u>Canadian Group of the Inter-Parliamentary Union (IPU)</u>	Global
 Canadian NATO Parliamentary Association (NATO PA) 	Global
Canadian Section of ParlAmericas	Americas
Bilateral Associations (5)	
<u>Canada-China Legislative Association</u>	Asia-Pacific
Canada-France Interparliamentary Association	Europe
Canada-Japan Inter-Parliamentary Group	Asia-Pacific
Canada-United Kingdom Inter-Parliamentary Association	Europe
Canada-United States Inter-Parliamentary Group	Americas

(Table 1)

There are also four interparliamentary groups which have been recognised by the JIC and receive minimal administrative assistance from IIA. This assistance is generally limited to administrative and procedural support for annual general meetings, maintaining the group's constitution and the collection of related membership fees. These groups promote cooperation and understanding amongst nations and, like parliamentary associations, strengthen the relations between Canadian parliamentarians and their counterparts in other parliaments. Membership fees from individual parliamentarians support the activities of these groups.

Interparliamentary Groups (4)						
•	Canada-Germany Interparliamentary Group					
•	Canada-Ireland Interparliamentary Group					
•	Canada-Israel Interparliamentary Group					
•	Canada-Italy Interparliamentary Group					

(Table 2)

A description of the structure, activities and objectives of each association and group can be found on the IIA web site at <u>www.parl.gc.ca/iia</u>.

SUPPORTING PARLIAMENTARY ASSOCIATIONS

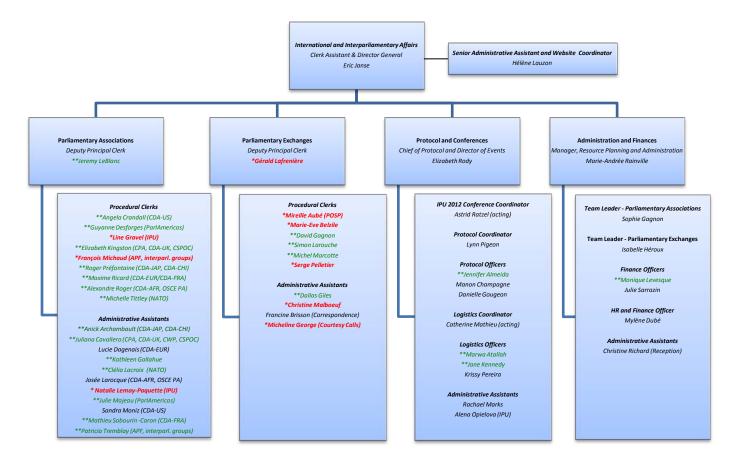
The International and Interparliamentary Affairs Directorate (IIA) IIA is a joint Senate-House of Commons directorate offering a single parliamentary window to coordinate the Parliament of Canada's international and interparliamentary relations and activities.

IIA's mandate is to support the Speaker of the Senate, the Speaker of the House of Commons and other parliamentarians in their promotion of democratic values and Canadian interests, and to contribute to good public governance through the sharing of information and the exchange of best practices.

This is accomplished, in a continually evolving geo-political context, through our three core business lines:

- 1. **Parliamentary Exchanges** led by the Speakers, including incoming and outgoing visits and meetings with dignitaries;
- 2. **Parliamentary Associations** composed of Senators and Members of the House of Commons that foster links on a bilateral or multilateral basis with foreign counterparts;
- 3. **Protocol** and **Conferences**, activities which involve the planning and organization of official visits, programs and conferences.

The Parliamentary Associations team is responsible for the ongoing administrative and procedural support for each association. This is done, in part, with the ongoing assistance and support of the IIA Protocol and Conferences team which also provides similar services to the Parliamentary Exchanges team. In addition, many associations also rely on the support of an analyst from the Library of Parliament to assist with the ongoing work of the association.



(Table 3 - as of March 31st, 2013)

Please note: Names coloured in red (and marked with an *) are Senate employees, those in green (and marked with **) are House of Commons employees and those in black are employed jointly by both Houses.

LIST OF ASSOCIATIONS

The following is a list of the Associations, their Chairs or Co-Chairs, as well as the Association Secretaries and Administrative Assistants assigned by IIA as well as the Analysts assigned by the Library of Parliament.

Association	Chairs/Co-Chairs	Association Secretary	Association Administrative Assistant	Library of Parliament Analyst
APF	Senator Andrée Champagne	François Michaud	Patricia Tremblay	Jean-Luc Bourdages
Canada-Africa	Senator Raynell Andreychuk & Mauril Bélanger, M.P.	Alexandre Roger	Josée Larocque	Aïcha Coulibaly
Canada-China	Senator Don Plett & Wai Young, M.P.	Roger Préfontaine	Anick Archambault	N/A
Canada-EU	David Tilson, M.P.			Karin Phillips Sebastian Spano Shauna Trouniak
Canada-France	Senator Claudette Tardif	Maxime Ricard	Mathieu Sabourin-Caron	Lucie Lecomte
Canada-Japan	Senator David Tkachuk & Mike Wallace, M.P.	Roger Préfontaine	Anick Archambault	N/A
Canada-UK	Ed Holder, M.P.	Elizabeth Kingston	Juliana Cavallero	N/A
Canada-US	Senator Janis G. Johnson & Gord Brown, M.P.	Angela Crandall	Sandra Moniz	June Dewetering James Lee Martha Butler
СРА	Joe Preston, M.P.	Elizabeth Kingston	Juliana Cavallero	N/A
IPU	Senator Salma Ataullahjan	Line Gravel	Natalie Lemay-Paquette	Frédéric Forge Allison Goody
ΝΑΤΟ ΡΑ	Cheryl Gallant, M.P.	Michelle Tittley	Clélia Lacroix	Wolfgang Koerner Melissa Radford
OSCE PA	Dean Allison, M.P. (Director for the OSCE)	Alexandre Roger	Josée Larocque	Erin Shaw
ParlAmericas	Randy Hoback, M.P.	Guyanne Desforges	Julie Majeau	Andre Barnes

(Table 4 - as of March 31, 2013)

While there are 12 Associations, plus the Canadian Group of the OSCE, for a total of 13, there are nine Association Secretaries, several of whom support two associations or have other responsibilities at IIA. There are also eleven Administrative Assistants who specifically support the work of parliamentary associations on a full time basis and several are assigned to more than one association.

The Library of Parliament (LoP) provides direct support through Analysts who provide research services to a number of associations. In 2012-2013, the equivalent of six full-time Analysts provided support to associations. The increase from five full-time analysts in 2011-2012 to six analysts this year is related to the preparation of briefing material for the 127th IPU Assembly held in Quebec City and the commemorative book celebrating the 100th anniversary of Canada's affiliation to the Inter-Parliamentary Union (IPU). In addition, there is further support for related tasks such as editing and document processing. With regards to the Analysts formally assigned to the various associations it is worth noting that the level of support varies widely among associations. There are a number of associations that have no Analysts formally assigned to them, though research support is made available on demand for those associations, while others may have two or more Analysts assigned to them.

Finally, the four interparliamentary groups are generally supported by one Association Secretary who also supports another association.

Interparliamentary Group	Chairs	Group Secretary		
Canada-Germany	Gary Schellenberger, M.P.			
Canada-Ireland	Larry Miller, M.P.	Francia Michaud		
Canada-Israel	David Sweet, M.P.	François Michaud		
Canada-Italy	Stella Ambler, M.P.			

MEMBERSHIP PER ASSOCIATION (2012-13)

Parliamentary associations are composed solely of members of the Senate and the House of Commons who have expressed the intention of joining in the Association and have paid the annual dues. Tables 5 and 6 below provide a breakdown of the number of members per association in the past two fiscal years. In the last fiscal year, membership decreased in every association and interparliamentary group, leading to an overall decrease of approximately 26%. This represents a return to 2010-2011 membership levels, following a significant increase in the first year of the 41st Parliament.

Associations	No. of Members 2011-2012	No. of Members 2012-2013
APF	72	60
Canada-Africa	113	78
Canada-China	183	163
Canada-Europe / OSCE	183	140
Canada-France	131	83
Canada-Japan	164	93
Canada-UK	133	100
Canada-US	195	160
СРА	153	118
IPU	115	77
ΝΑΤΟ	132	83
ParlAmericas	123	88
Grand Total (Parliamentary Associations)	1,697	1,243
(Table 5 on of March 21st for each year)		

(Table 5 – as of March 31st for each year)

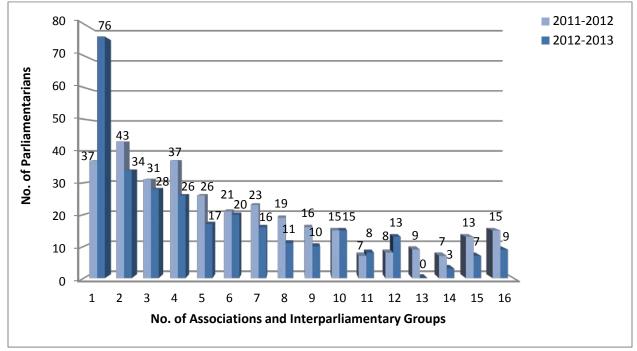
Interparliamentary Groups	No. of Members 2011-2012	No. of Members 2012-2013
Canada–Germany	64	59
Canada-Ireland	81	67
Canada-Israel	124	79
Canada-Italy	84	64
Grand Total (Interparliamentary Groups)	353	269

(Table 6 – as of March 31st for each year)

The JIC is responsible for setting the amount for membership fees for both associations and interparliamentary groups. The current amount is \$25 per parliamentary association and \$10 per interparliamentary group. These fees have remained the same since April 1st, 2004 when the cost of membership for an association rose from \$20 to \$25.

DISTRIBUTION OF MEMBERSHIPS ACROSS ASSOCIATIONS

There are currently 12 parliamentary associations (plus the Canadian Group of the OSCE) and four Interparliamentary Groups. In 2012-2013, 71% of all Parliamentarians belonged to one or more parliamentary association or interparliamentary group, somewhat lower than the 77% in 2011-2012. The graph below illustrates the distribution of parliamentarians who belong to one or more of these associations or interparliamentary groups. For example, the chart shows that the number of parliamentarians belonging to only one association or interparliamentary group went from 37 in 2011-2012 to 76 in 2012-2013. On the other end of the graph, we see that the number of parliamentarians belonging to every association and every interparliamentary group recognized by the JIC went from 15 to 9 over the same time frame. There were 94 parliamentarians who did not join a single association during the 2011-12 fiscal year, compared with 120 in 2012-2013.



(Graph 1 - as of March 31st for each year)

EXECUTIVE COMMITTEES

In autumn 2006, the JIC requested that all parliamentary associations adopt a standard constitution including a specific request that "An Executive Committee shall be elected at the Annual General Meeting to be composed of at most 15 members, with 30% of its members from the Senate and 70% from the House of Commons, to positions as determined in each association's constitution." The subsequent adjustments to the constitutions of each association were based on the decisions of the members of the various associations. While the size and distribution of each Executive Committee may still vary somewhat, most associations were able to make adjustments to respect the request of the JIC.

	Size of the Executive Committee	SEN CPC	SEN LIB	SEN IND	HoC CPC	HoC NDP	HoC LIB	HoC IND
APF	9	2	1	0	3	2	1	0
Cda-Africa	15	3	2	0	6	3	1	0
Cda-China	10	2	1	0	4	2	1	0
Cda-Europe	14	2	2	0	6	3	1	0
Cda-France	12	1	2	1	4	3	1	0
Cda-Japan	10	2	1	0	4	2	1	0
Cda-UK	11	2	1	0	4	3	1	0
Cda-US	17	3	2	0	7	4	1	0
СРА	16	3	2	0	6	4	1	0
IPU	14	2	2	0	6	3	1	0
ΝΑΤΟ ΡΑ	14	2	2	0	6	3	1	0
ParlAmericas	12	2	2	0	4	3	1	0

(Table 7 – as of June 30, 2013)

There are a total of 154 executive committee positions available between the 12 Associations.

In addition, amongst the four interparliamentary groups, there are 40 executive committee positions which are distributed as follows:

	According to the CONSTITUTION of the Group
Canada-	7
Germany	
Canada-Ireland	12
Canada-Israel	12
Canada-Italy	9

ASSOCIATION ACTIVITIES

Association members meet on a regular basis and it is at annual general meetings where they elect executive committees to coordinate and direct activities with their bilateral counterparts or with the international secretariats of the multilateral organizations to which they belong. Through the various associations, Parliamentarians take part in a wide variety of parliamentary conferences, bilateral visits, and meetings both here in Canada and abroad. A list of the activities of parliamentary associations is published on the Parliamentary web site for public consultation. Following a trip outside the country, a report will be presented in one or both Chambers with a summary of the activity as well as the related financial breakdown, which is included at the end of the report.

Associations	In Ottawa								In Canada (outside Ottawa)				Outside Canada		Grand Total	
Associations	Ann Gener		Spe Eve		Exec	utive	Мее	ting	Мее	ting	Spe Eve		Мее	ting	Grand	Total
	11-12	12-13	11-12	12-13	11-12	12-13	11-12	12-13	11-12	12-13	11-12	12-13	11-12	12-13	11-12	12-13
APF	1	1	0	0	5	5	2	0	2	2	1	0	9	5	20	13
Cda-Africa	1	1	1	1	3	4	11	8	0	0	0	0	3	2	19	16
Cda-China	1	1	2	1	3	1	6	3	0	1	0	0	3	3	15	10
Cda-Europe	1	1	0	0	3	3	0	3	1	1	0	0	6	7	11	15
Cda-France	1	1	0	0	4	4	1	3	1	1	0	0	3	2	10	11
Cda-Japan	1	1	1	0	4	2	1	0	0	0	0	0	3	3	10	6
Cda-UK	1	1	0	2	2	2	0	0	0	1	0	0	1	1	4	7
Cda-US	1	1	3	1	5	3	3	5	3	2	0	0	12	16	27	28
СРА	1	1	1	3	6	3	1	0	3	1	0	0	7	6	19	14
IPU	1	1	0	0	4	5	0	0	0	1	0	0	12	7	17	14
ΝΑΤΟ ΡΑ	1	0	0	0	4	2	0	0	1	0	0	0	17	5	23	7
OSCE PA	0	0	0	0	0	0	1	0	0	0	0	0	5	4	6	4
ParlAmericas	1	1	1	1	4	4	5	3	0	0	0	0	7	6	18	15
Total	12	11	9	9	47	38	31	25	11	10	1	0	88	67	199	160

Number of Activities per association by location and activity type

(Table 8)

Please note: In this table the expression "Special Events" includes official ceremonies, celebration of official days, receptions and other similar activities. Also, the term "meetings" is used in a broad sense to include various meetings, conferences, seminars, election monitoring and other similar activities where association members participate on behalf of the association.

Interparliamentary Groups	Annual General Meetings				
	11-12 12-13				
Germany	1	1			
Ireland	1	0			
Israel	1	1			
Italy	1	1			
Total	4 3				

(Table 9)

Please note: Annual general meetings are the only activities of interparliamentary groups supported by IIA staff. Particular groups may have participated in other activities during this period.

NUMBER OF OUTGOING VISITS BY PARTICIPANT TYPE

The following table includes, for each parliamentary association, the number of outgoing visits (those visits outside of Ottawa not hosted by the Parliament of Canada) and a breakdown of the total number of Senators, M.P.s and staff who participated in those visits. The grand total indicates that 371 trips took place as part of 73 different activities in fiscal year 2012-2013, compared with 366 trips that took place as part of 92 activities in 2011-2012. This suggests that somewhat larger delegations participated in far fewer activities than last year.

			Number of Participants by Type							
Associations		per of Ig Visits	Sena	ators	М.	P.	St	aff	Grand Total	
	11–12	12-13	11–12	12-13	11–12	12-13	11–12	12-13	11–12	12-13
APF	11	7	12	7	5	8	10	9	27	24
Cda-Africa	2	2	4	5	8	10	4	4	16	19
Cda-China	3	3	4	6	2	10	2	1	8	17
Cda-Europe	6	8	5	6	12	21	9	10	26	37
Cda-France	3	2	6	5	7	3	4	2	17	10
Cda-Japan	3	3	2	4	5	9	1	3	8	16
Cda-UK	1	1	2	2	3	3	1	1	6	6
Cda-US	15	18	19	32	29	34	24	22	72	88
СРА	10	7	11	7	26	16	7	4	44	27
IPU	12	7	20	10	9	9	15	5	44	24
ΝΑΤΟ ΡΑ	17	5	30	14	15	19	8	6	53	39
OSCE PA	3	4	4	7	10	21	6	7	20	35
ParlAmericas	6	6	6	8	10	13	9	8	25	29
Grand Total	92	73	125	113	141	176	100	82	366	371
% of participation (excluding staff)			47%	39%	53%	61%				
% of participa	% of participation (including staff)			30%	39%	47%	27%	22%	100%	100%

(Table 10)

Please note that staff includes both Association Secretaries and Library of Parliament Analysts.

Parliamentary Association Expenditures For The Last Five Fiscal Years

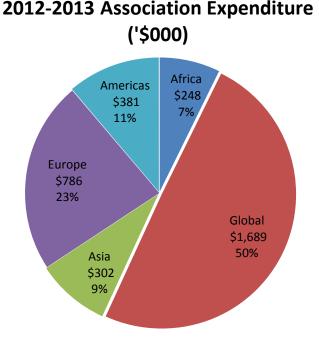
The budget for parliamentary associations was reduced by 11.3%, from \$4.4 million to \$3.9 million as a result of the Strategic and Operational Review. When including the House of Commons' carry forward from 2011-2012, the total envelope for 2012-2013 was \$4.1 million. This envelope is managed by the Joint Interparliamentary Council (JIC) with some of the funds reserved for international contributions while the remainder, and majority of the funds, are for association activities. All associations are funded by both the House of Commons (70%) and the Senate (30%) and the figures provided in this report reflect the total amounts.

The base funding allocated for the activities of parliamentary associations for 2012-2013 was \$2,810,991, with an additional \$1,264,189 specifically reserved for international contributions which are essentially membership fees for Canada to belong to the various international parliamentary associations. Therefore, the total allocated budget for parliamentary associations for the 2012-2013 fiscal year was \$4,075,180 including the carry forward. Of these funds, \$3,406,413 was spent representing a 3.9% (\$137K) decrease in expenditures when compared to 2011-2012. The breakdown of expenses is as follows:

- 65% (\$2.22 M) was spent on activities of parliamentary associations in Canada and abroad (*e.g.*, transportation, accommodation, hospitality), a decrease of over \$128K compared to 2011-2012
- 35% (\$1.19M) was spent on international contributions, which is close to identical when compared to 2011-2012

Geographically, expenditures break down as follows:

- 50% (\$1.69M) for Global;
- 23% (\$786K) Europe;
- 11% (\$381K) Americas;
- 9% (\$302K) Asia;
- 7% (\$248K) Africa.



(Graph 2)

The table below outlines parliamentary association activities and expenditures over the last five years by geographic region.

	Expenditures								
Туре	2008-2009	2009-2010	2010-2011	2011-2012	2012-2013 \$				
	\$	\$	\$	\$					
Global	2,096,094	2,016,958	1,715,223	2,077,548	1,688,941				
Europe	783,677	724,780	613,428	632,730	785,919				
Americas	380,404	526,441	310,000	414,238	381,364				
Asia	337,986	414,495	382,096	207,163	302,283				
Africa	212,015	196,409	198,240	211,734	247,906				
Total	3,810,176*	3,879,083*	3,218,987	3,543,414*	3,406,413				

(Table 11)

* Please note that for ease of comparing association activity figures from different years we have excluded the amounts provided from the JIC funding envelope for parliamentary conferences, as these do not occur every year and, while always approved by the JIC and both boards, they are not always funded through the funds allocated to the JIC. The following conference expenses were paid for through the JIC:

- Fiscal year 2008-2009: September 2008, \$100K for the Fall Meeting of the Parliamentary Association for the Organization for Security and Cooperation in Europe (OSCE PA) hosted in Toronto.
- Fiscal year 2009-2010: September 2009, \$157K for the FIPA Sixth Plenary Conference hosted in Ottawa
- Fiscal year 2011-2012: \$325K for expenses related to the 127th Assembly of the Inter-Parliamentary Union in Quebec City.

The following table provides a detailed account of each association's budget and actual expenditures according to eight standard categories.

Association	Transport	Accommodation	Per Diems	Miscellaneous	Hospitality	Official Gifts	International Contributions	Revenues	Grand Total
Global									
APF	91,876	17,975	8,140	1,179	975	680	135,807	-1,500	255,132
СРА	123,180	20,826	11,183	4,538	10,398	2,975	155,433	-2,950	325,584
IPU	64,254	63,879	19,947	1,080	2,720	1,119	396,092	-1,925	547,166
NATO PA	221,830	34,440	18,829	443	1,751	51	285,789	-2,075	561,059
Global Total	501,141	137,120	58,099	7,240	15,844	4,826	973,122	-8,450	1,688,941
Africa	•								
Cda-Africa	204,416	25,678	7,906	3,495	5,537	2,824		-1,950	247,906
Africa Total	204,416	25,678	7,906	3,495	5,537	2,824		-1,950	247,906
Asia									
Cda-China	89,567	29,654	12,155	2,980	11,225	3,572		-4,075	145,078
Cda-Japan	139,630	7,354	3,772	2,029	5,059	1,686		-2,325	157,205
Asia Total	229,197	37,008	15,927	5,009	16,285	5,258		-6,400	302,283
Europe	•					-			
Cda-Europe	200,075	52,375	22,032	2,288	12,726	1,119		-3,500	287,114
Cda-France	50,624	10,820	6,471	502	13,769	266		-2,075	80,377
Cda-UK	17,346	11,557	3,933	914	10,878	979		-2,500	43,107
OSCE PA	115,954	35,688	17,586	2,362	1,748		201,984		375,321
Europe Total	383,998	110,439	50,021	6,066	39,121	2,364	201,984	-8,075	785,919
Americas									
Cda-US	83,337	59,288	20,296	41,144	11,803	46		-4,000	211,913
JIC					546				546
ParlAmericas	115,923	21,381	7,856	3,362	6,143	981	15,459	-2,200	168,905
Americas Total	199,260	80,669	28,152	44,506	18,492	1,026	15,459	-6,200	381,364
Grand Total	1,518,011	390,914	160,105	66,316	95,279	16,298	1,190,565	-31,075	3,406,413

(Table 12)

Compared to 2011-2012, overall expenditures have decreased by 4% mainly as a result of reduced travel costs. While the number of overall participants on outgoing delegations outside Canada remained stable, the total number of outgoing delegations reduced by 19 (20.6%) and the number of total activities decreased by 38 (19%). International contribution costs remain constant at \$1.2 million.